

# International Reserves and Central Bank Independence

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Conference on Financial Frictions: Macroeconomic Implications and  
Policy Options for Emerging Economies

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  - ▶ public debt

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⇒ independent central banks ↑ reserves to offset government borrowing

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- **Quantify:** welfare gains of having an independent central bank

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- Main contribution: novel motive for reserve accumulation

# Motives for Reserve Accumulation

- ① **Fx Interventions:** CB  $\uparrow$  reserves to intervene in the exchange market
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## This paper departs from the consolidated government

Tractable model of sovereign default and reserve accumulation in an environment with lack of coordination between policymakers

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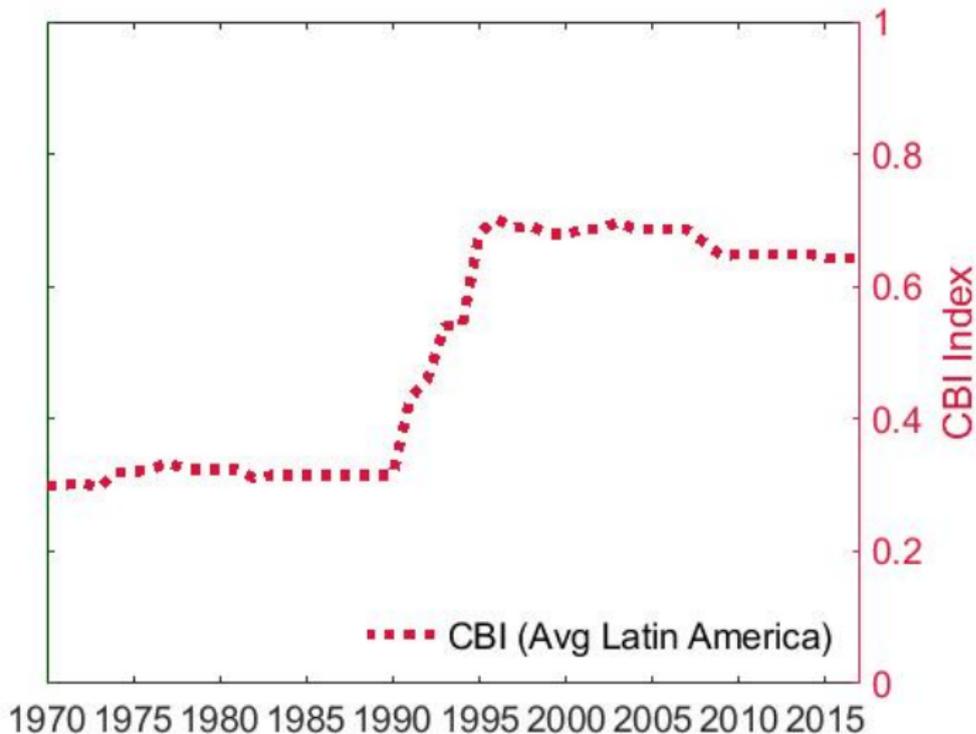
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- ① **central bank may be more prudent than the government about the use of reserves to finance a public deficit**
- ② **independence allows central banks to manage their reserves without interference from the government**

- **De jure central bank independence index for Latin America**

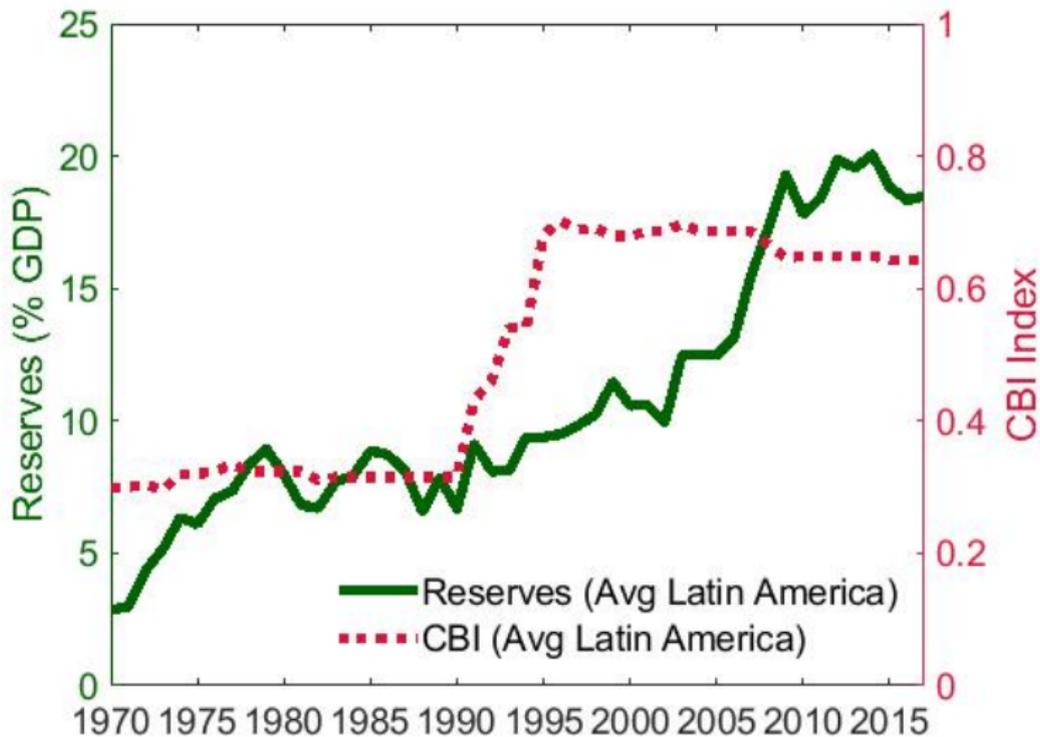
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# Regression Analysis: Equation

$$\log(A/y)_{i,t} = \beta_1(CBI)_{i,t-1} + \beta_2 \log(y)_{i,t-1} + \beta_3 \log(B/y)_{i,t-1} + \alpha_i + \gamma_t + \epsilon_{i,t}$$

where:

- $(A/y)_{i,t}$  denotes reserves normalized by GDP for country  $i$  at time  $t$
- $(CBI)_{i,t-1}$  represents the CBI index for country  $i$  at time  $t - 1$
- $(y)_{i,t-1}$  is the cyclical component of GDP for country  $i$  at time  $t - 1$
- $(B/y)_{i,t-1}$  is debt normalized by GDP for country  $i$  at time  $t - 1$
- $\alpha_i$  denotes time invariant country fixed effects
- $\gamma_t$  represents country invariant time fixed effects
- $\epsilon_{i,t}$  denotes the regression residuals

# Regression Analysis: Main Result

---

Dependent variable:  $\log(A/y)$  (1)

---

**CBI index** **2.36\*\***

**(0.96)**

$\log(\hat{y})$  -0.95

(0.64)

$\log(B/y)$  -0.24

(0.30)

inflation

fx regime

spreads

---

Number of countries 11

Observations 359

$R^2$  0.47

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# Regression Analysis: Main Result

Dependent variable: $\log(A/y)$	(1)	(2)	(3)	(4)
<b>CBI index</b>	<b>2.36**</b>	<b>2.38**</b>	<b>2.37**</b>	<b>3.45**</b>
	<b>(0.96)</b>	<b>(0.92)</b>	<b>(0.90)</b>	<b>(0.94)</b>
$\log(\hat{y})$	-0.95	-1.41**	-1.42**	-0.65**
	(0.64)	(0.59)	(0.58)	(0.23)
$\log(B/y)$	-0.24	-0.18	-0.17	0.21
	(0.30)	(0.28)	(0.27)	(0.17)
inflation		-0.20**	-0.20**	-0.13**
		(0.08)	(0.09)	(0.05)
fx regime			0.05	0.35*
			(0.15)	(0.19)
spreads				-0.47**
				(0.16)
Number of countries	11	11	11	9
Observations	359	359	359	148
$R^2$	0.47	0.51	0.51	0.61

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- In 2015, the Argentinian central bank won the reversal of a U.S. court ruling that had allowed bondholders to move forward with a lawsuit targeting the assets of the central bank for the debt defaulted in 2002
- This case sets an international precedent and guarantees that lenders will not be allowed to seize the reserves held by the central bank

# In Summary

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- 2 Independence allows CB to manage reserves without govt interference
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▶ **these three ingredients together**  $\implies$  **↑ reserves**

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# Key Ingredients

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**independent central banks can be isolated from political pressures**
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- Small open economy, with a stochastic endowment  $y_t$ , populated by

- ▶ Households: 
$$c_t = (1 - \tau^\pi)y_t + T_t$$

- ▶ Central Bank: 
$$q^*A_{t+1} + \Omega_t = \tau^\pi y_t + A_t$$

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▶ If  $D_t = 0$ :

**Policymakers move simultaneously**

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③ Households consume,  $c_t$

- Households simply consume their endowment after taxes and transfers
- Lenders provide the amount of debt demanded by the government
- Policymakers are the only two strategic agents in the model
  - ⇒ simultaneous game:
    - ▶ Govt chooses  $\{D_t, B_{t+1}\}$  taking as given CB's strategy
    - ▶ CB chooses  $\{A_{t+1}\}$  taking as given Govt's strategy
- **I focus on Markov perfect equilibria**
  - ▶ strategies depend only on payoff-relevant state variables

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- ① Consolidated Government:  $\beta^F = \beta^M < \beta$  (Alfaro and Kanczuk (2009))
- ② **Independent Central Bank:**  $\beta^F < \beta^M = \beta$

# Characterization of the Borrowing Limit

## Proposition

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# Characterization of the Borrowing Limit

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$\iff$  (by definition)

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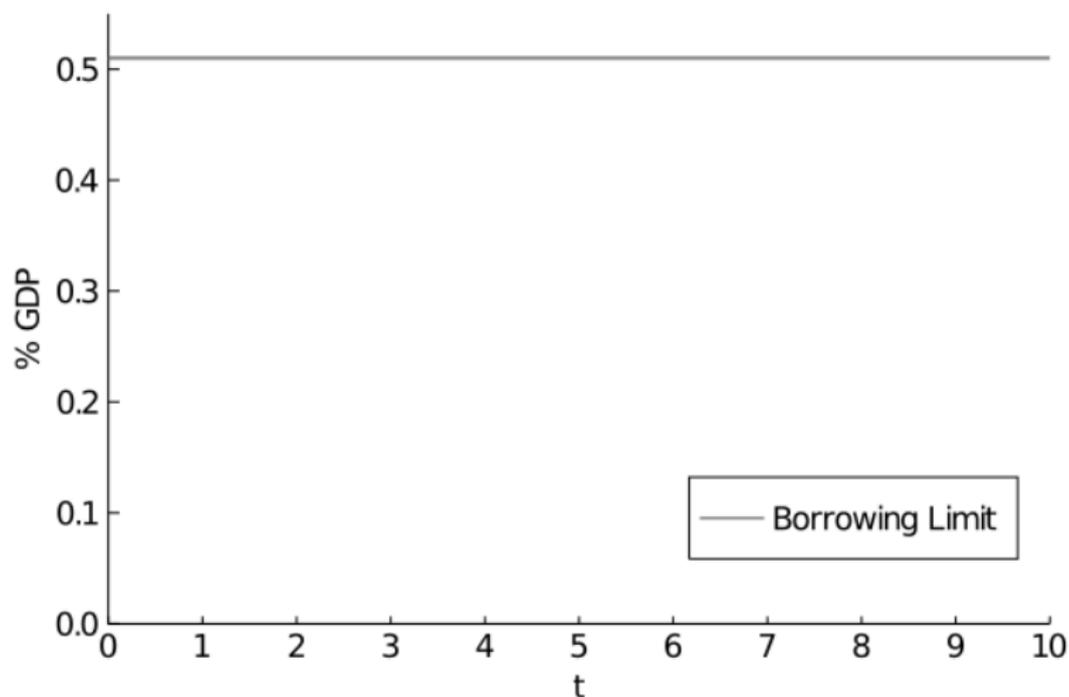
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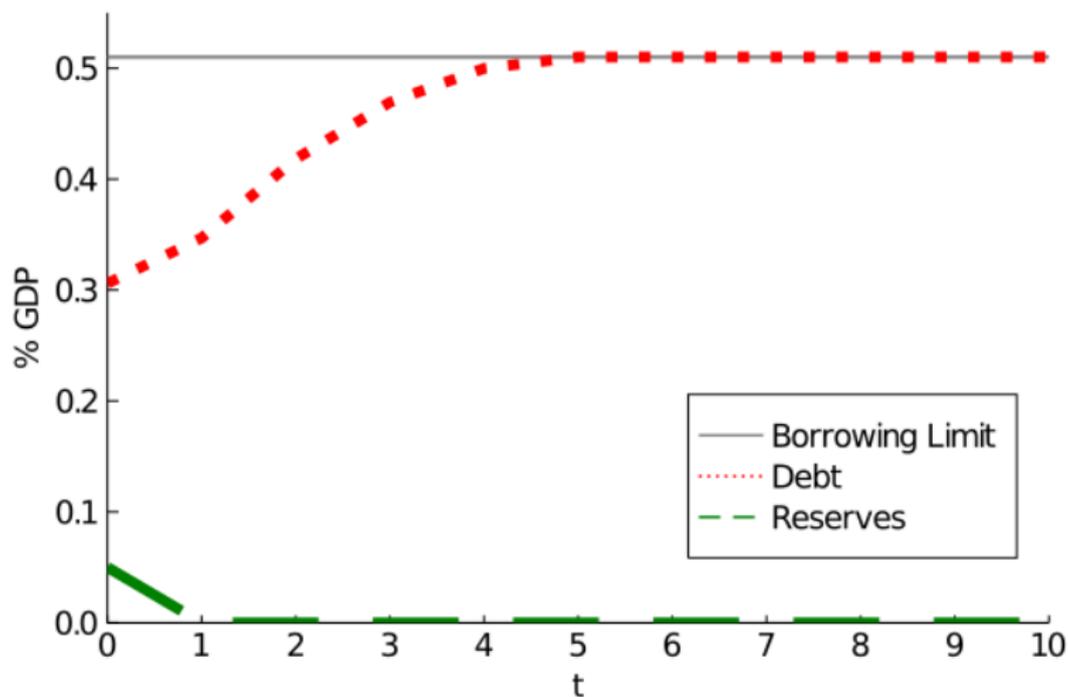
$\iff$

$$\bar{B} = \frac{\gamma}{1 - q^*} \blacksquare$$

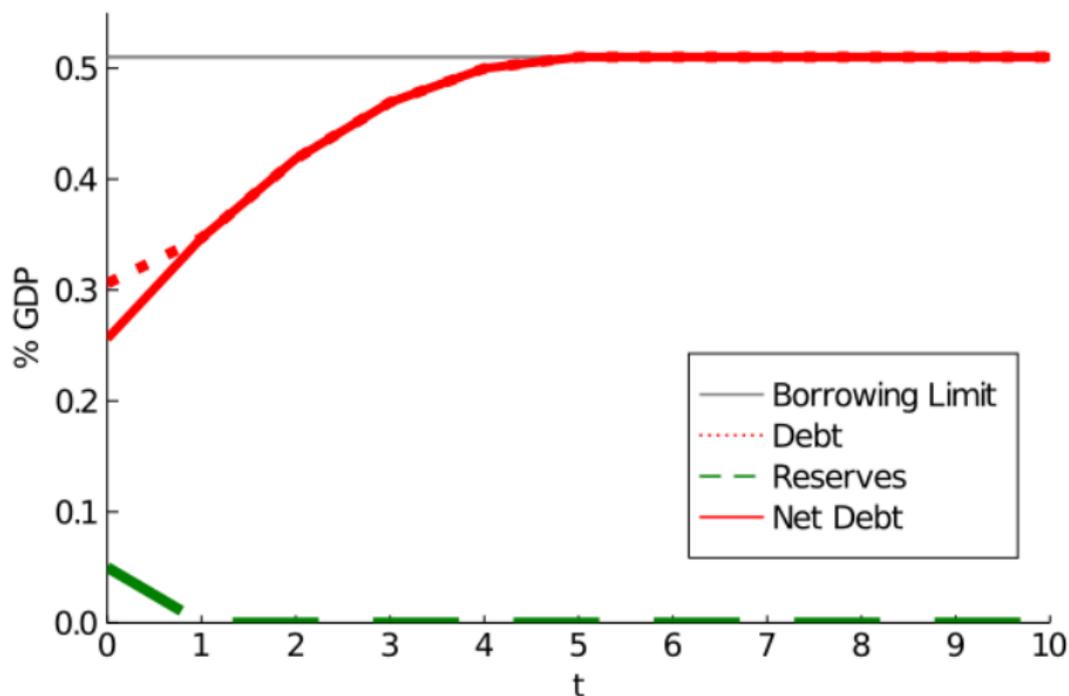
# Consolidated Government ( $\beta^F = \beta^M < \beta = q^*$ )



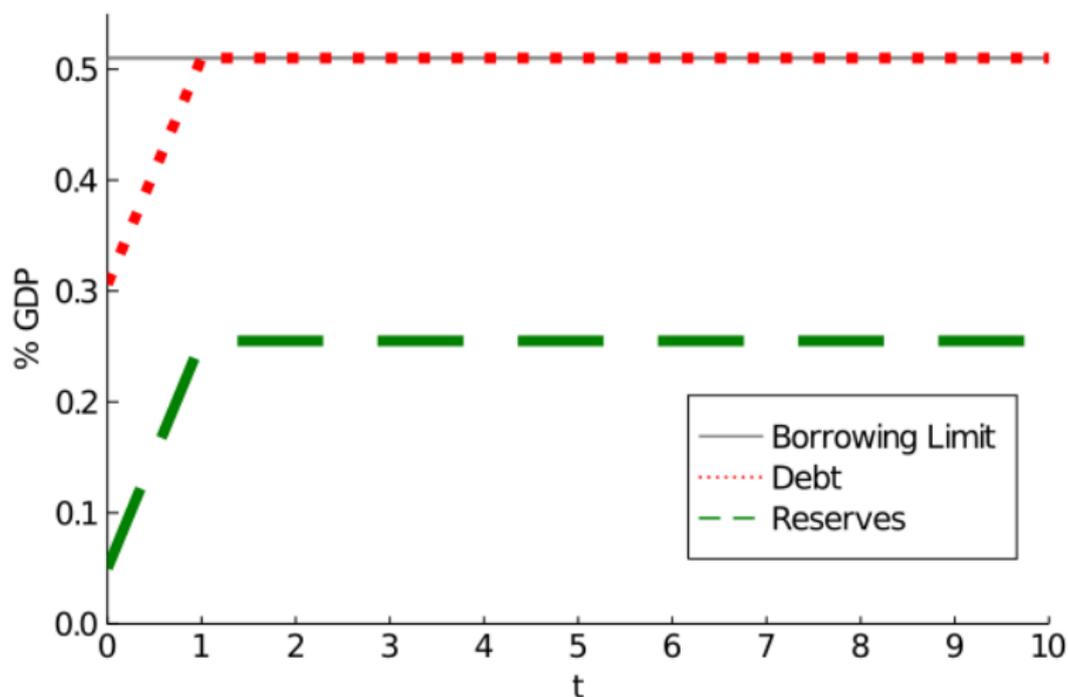
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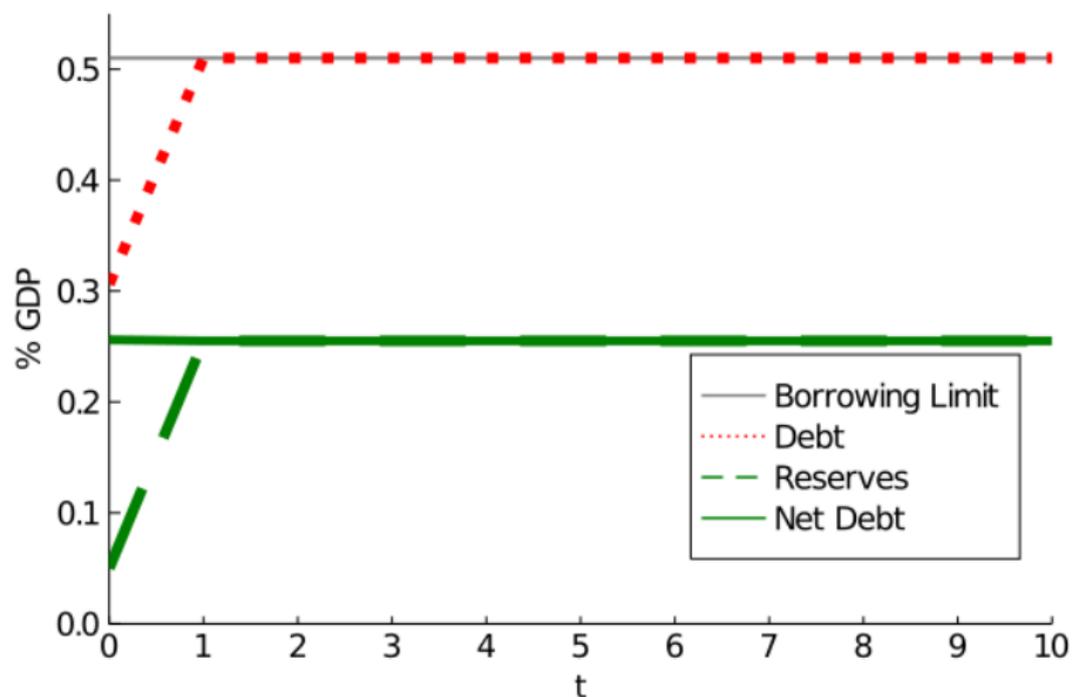
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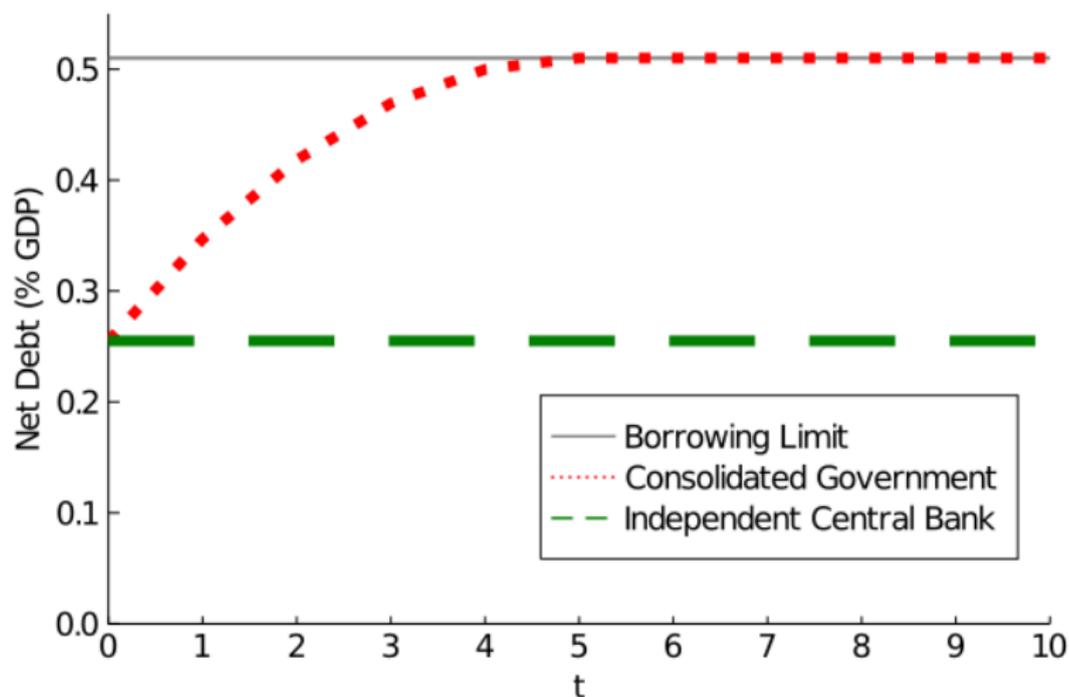
# Independent Central Bank ( $\beta^F < \beta^M = \beta = q^*$ )



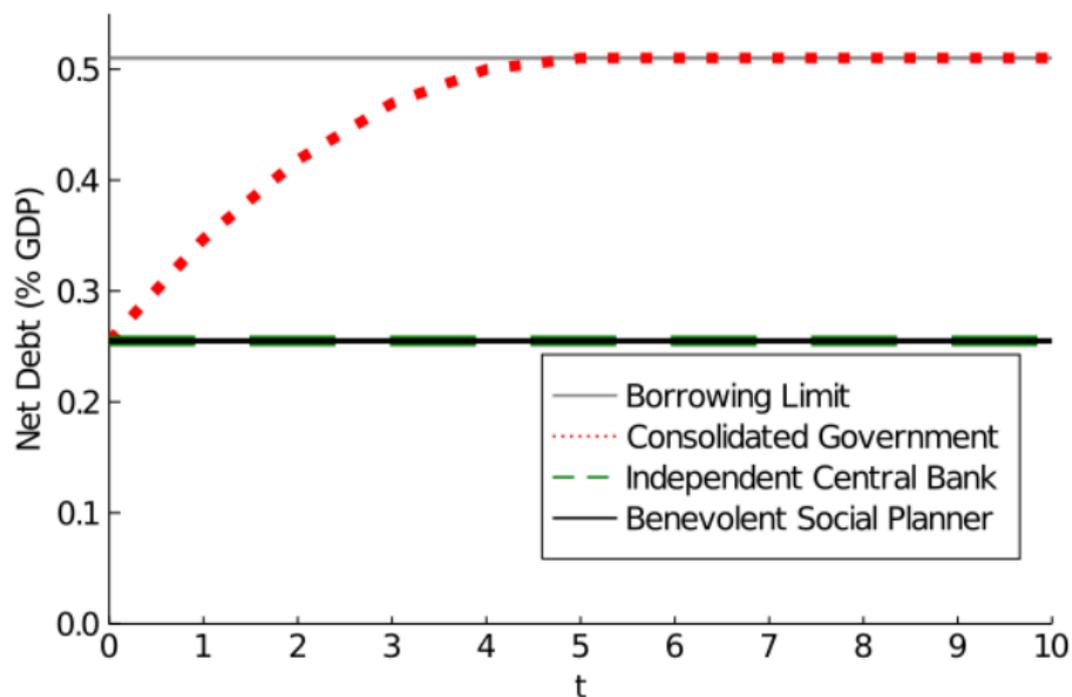
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# Net Debt Position



# Net Debt Position



# Outline

1 Introduction

2 Motivation

3 Model

4 Example

**5 Quantitative Analysis**

6 Appendix

I calibrate the model using data for Mexico from 1994 to 2017

Parameter	Description	Value	Source/Target
$\sigma$	Risk aversion	2	Alfaro and Kanczuk (2009)
$r^*$	Risk-free interest rate	0.011	US Treasury Bills Rate = 1.1%
$\pi_{LH}$	Prob of transiting to $H$	0.15	Global EMBI +
$\pi_{HL}$	Prob of transiting to $L$	0.80	Global EMBI +
$\rho$	Auto-correlation of $y$	0.66	Mexico's GDP
$\eta$	Variance of $y$	0.034	Mexico's GDP
$\theta$	Reentry probability	0.11	9 years in default (1982-1990)
$\beta^M$	<b>CB's discount factor</b>	<b>0.966</b>	<b>MX Money Market=3.5%</b>
$\beta^F$	<b>Govt's discount factor</b>	<b>0.946</b>	<b>Avg. B/GDP = 44.4</b>
$d_0$	Default cost	-0.81	Avg. spreads = 273bp
$d_1$	Default cost	0.902	Increase in spread = 300bp
$\kappa_H$	Pricing kernel parameter	0.17	$corr(r_s, B/y) = -0.1$

# Key Statistics

The following table reports long-run moments in model simulations

	Data	Model
Targeted		
mean $B/y$ (%)	44.4	43.3
mean $r_s$ (%)	2.7	2.7
$\Delta (r_s)$ for $\kappa = \kappa_H$ (%)	3.0	2.9
corr ( $B/y, y$ )	0.1	0.0
Non-targeted		
<b>mean (<math>A/y</math>) (%)</b>	<b>8.7</b>	<b>7.2</b>
cor ( $A/y, B/y$ )	0.6	0.8
cor ( $A/y, y$ )	0.7	0.3
cor ( $c, y$ )	0.8	0.9
default prob (%)	3.0	0.9

# Independent Central Bank vs Consolidated Government

	Data	Independent Central Bank	Consolidated Government
mean $B/y$ (%)	44.4	43.3	39.4
mean $r_s$ (%)	2.7	2.7	2.7
$\Delta (r_s)$ for $\kappa = \kappa_H$ (%)	3.0	2.9	2.9
corr ( $B/y, y$ )	0.1	0.0	-0.7
<b>mean (<math>A/y</math>) (%)</b>	<b>8.7</b>	<b>7.2</b>	<b>0.0</b>
cor ( $A/y, B/y$ )	0.6	0.8	0.0
cor ( $A/y, y$ )	0.7	0.3	0.0
cor ( $c, y$ )	0.8	0.9	0.9
default prob (%)	3.0	0.9	0.3

- **The benefit of accumulating reserves depends on the ability of the central bank to undo over-borrowing by the government**

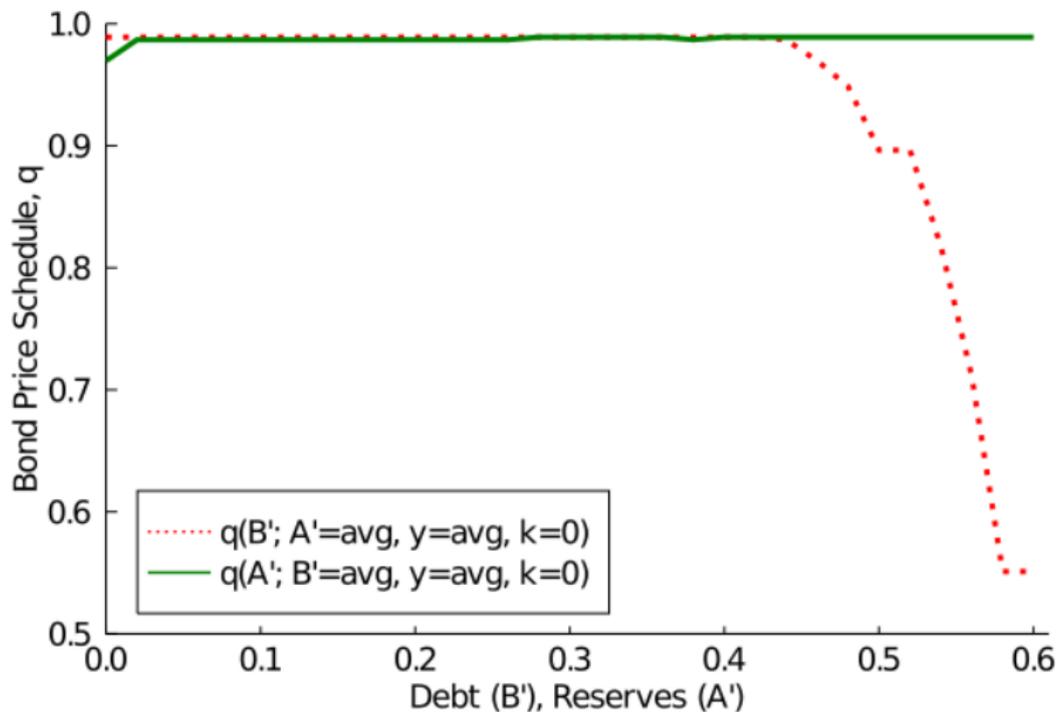
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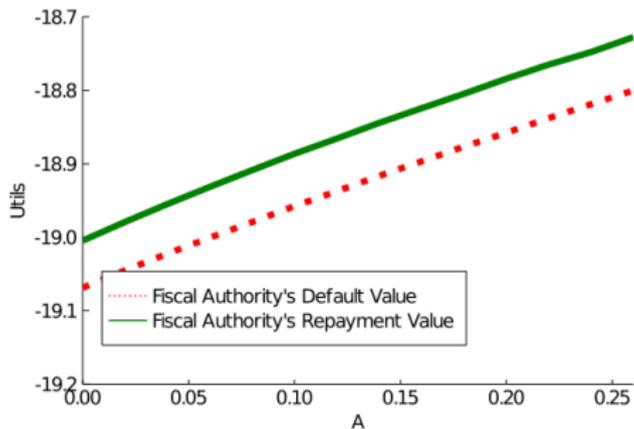
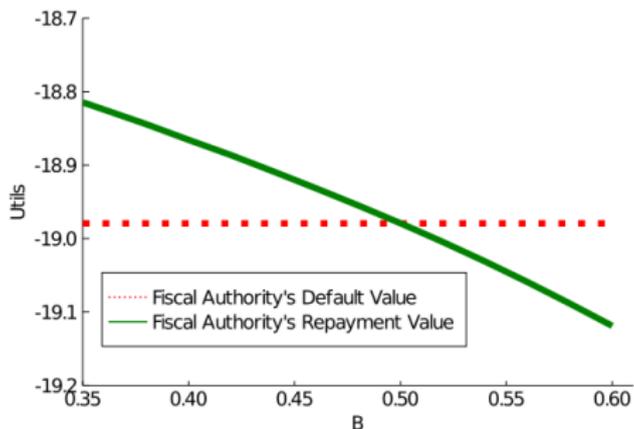
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  - ▶ It is essential for my results that the economy is debt-constrained: either by a endogenous borrowing limit or implicitly by the bond price schedule,  $q(s, B', A')$
  - ▶ Otherwise, the government can undo the effect of central bank's choice on the net debt position by issuing more debt

# Bond Price Schedule



# Government's Repayment and Default Values



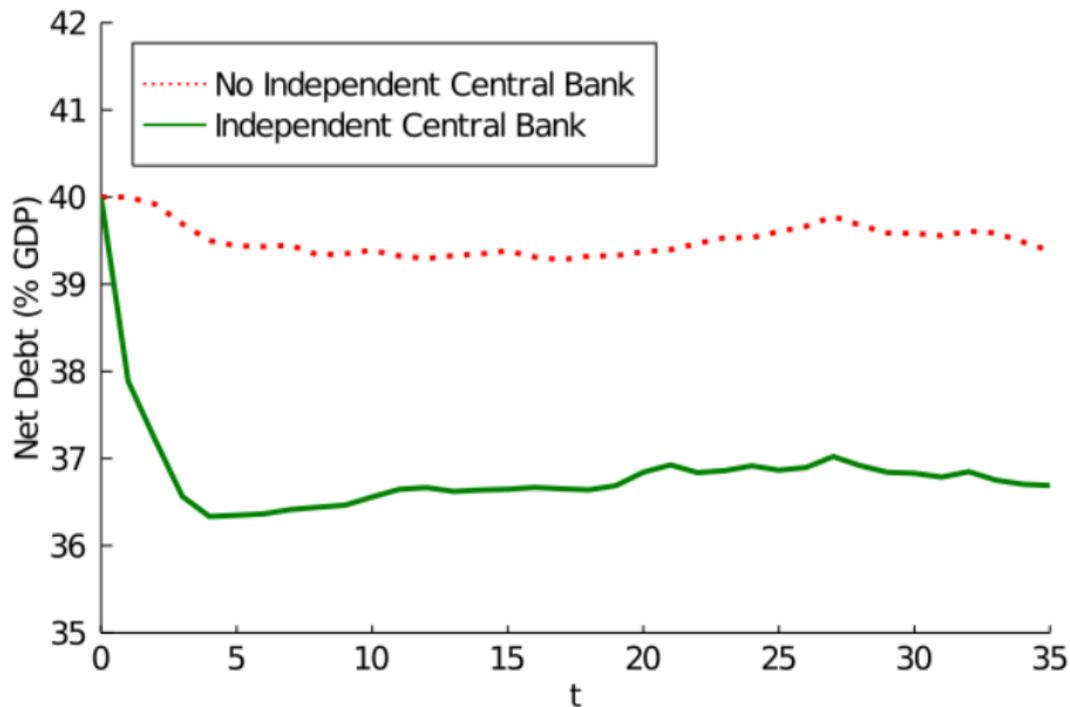
## What is the welfare effect of accumulating reserves?

- 1 Ergodic distribution for the consolidated government economy
- 2 Introduce an independent central bank and compute welfare gains

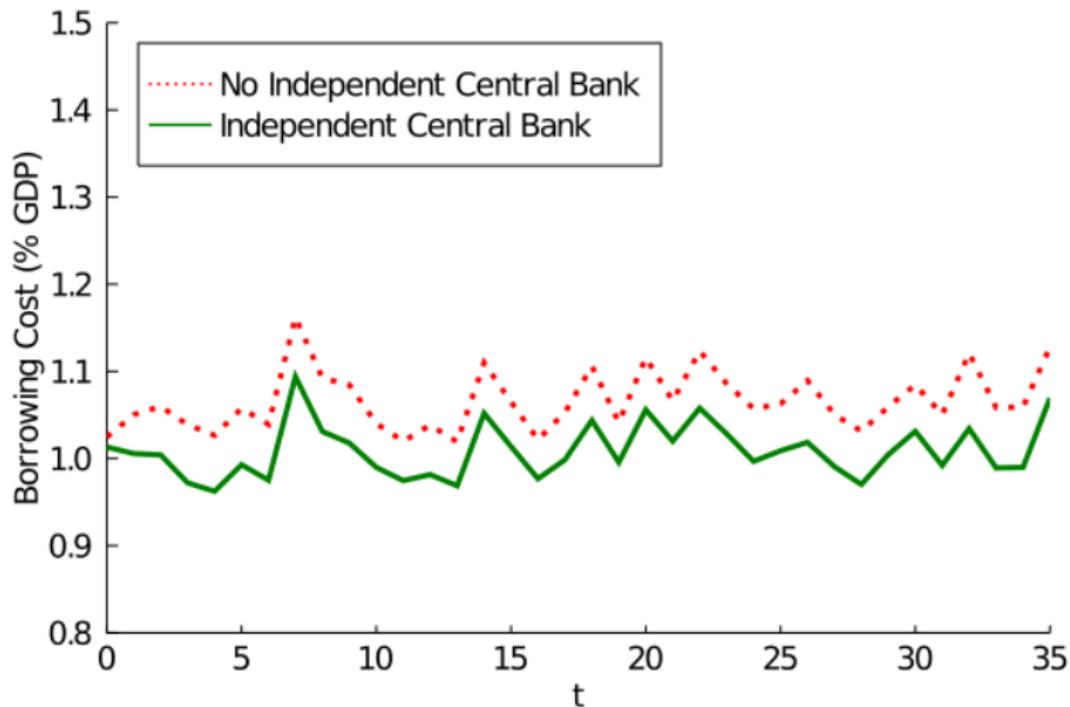
By accumulating reserves social welfare increases by 0.1%

	Independent Central Bank	Consolidated Government
mean ( $B/y$ ) (%)	43.3	39.4
mean ( $A/y$ ) (%)	7.2	0.0
net debt position (%)	36.1	39.4
<b>% Social Welfare</b>	<b>0.1</b>	<b>0.0</b>

# Net Debt Position



# Borrowing Cost



- This paper emphasizes the role of CBI on reserve accumulation
  - ① CB may be more prudent than the govt about the use of reserves
  - ② CBI allows CB to manage reserves without govt interference
  - ③ International law protects CB's reserves in case of default

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  - ① CB may be more prudent than the govt about the use of reserves
  - ② CBI allows CB to manage reserves without govt interference
  - ③ International law protects CB's reserves in case of default
- Central Bank Independence channel accounts for 83% of the average level of international reserves observed in Mexico from 1994 to 2017
  - ▶ **By accumulating reserves, an independent central bank is able to shift resources towards the future in a way that cannot be undone by a govt that lacks fiscal discipline.**

# Outline

1 Introduction

2 Motivation

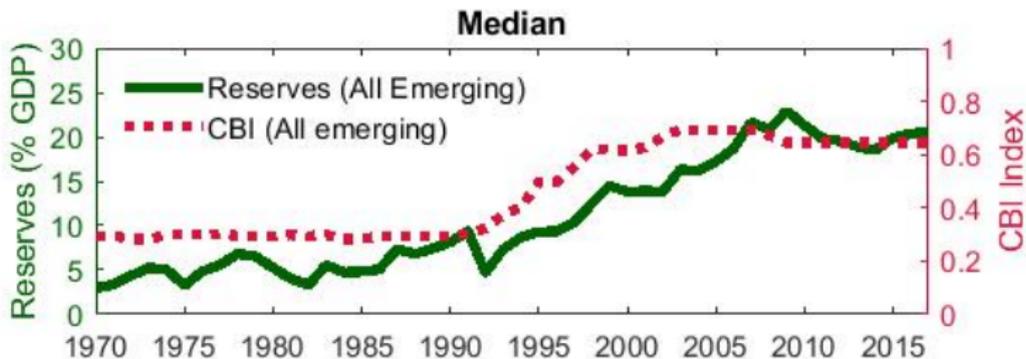
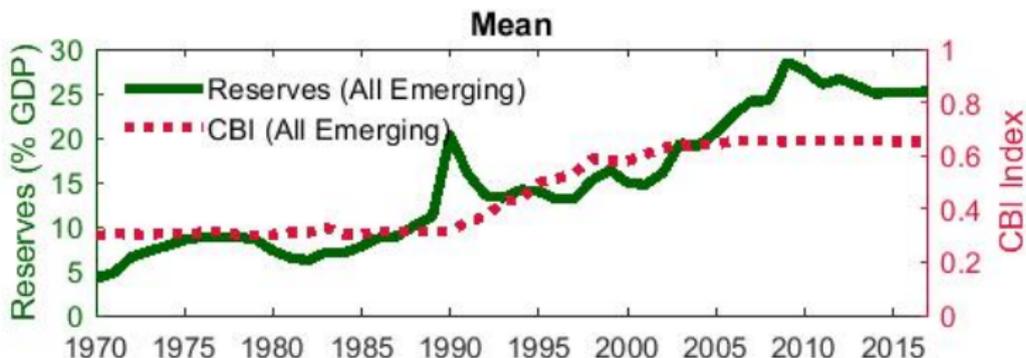
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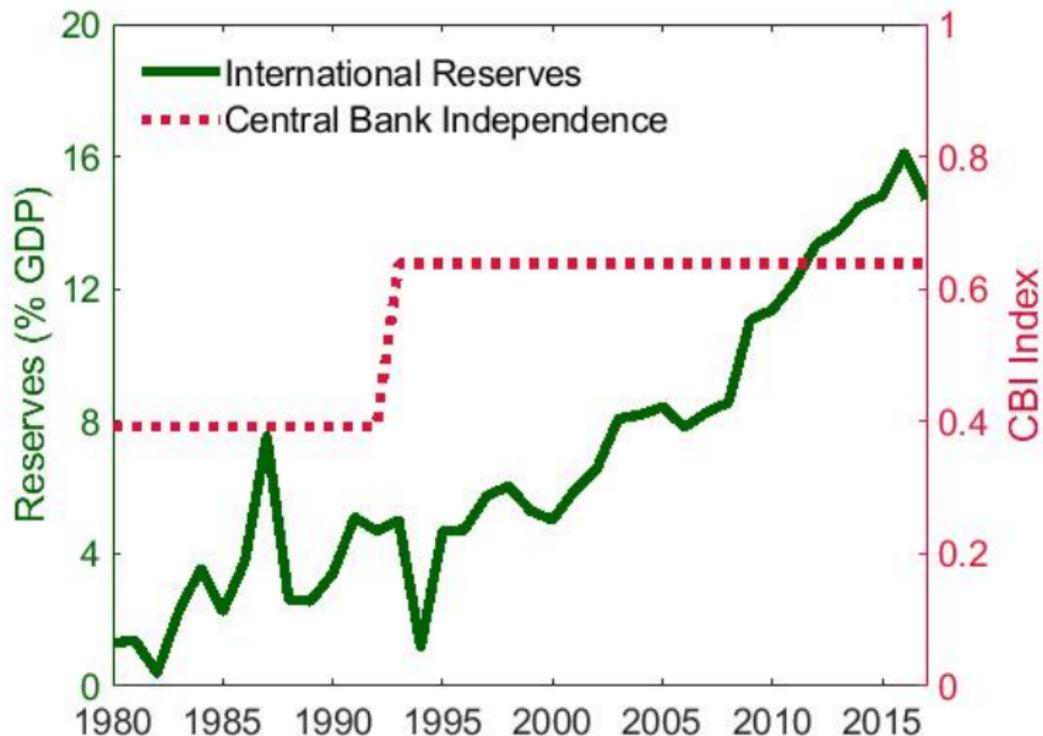
**6 Appendix**

The positive correlation between reserves and CBI holds across all EMEs



# Reserves and CBI: Mexico

[back](#)



Dependent variable: $\log(A/y)$				
	Latin America		All Emerging	
	(1)	(2)	(3)	(4)
<b>CBI</b>	2.36**	3.24**	0.14	0.78
	(0.96)	(1.26)	(0.46)	(0.74)
$\log(y)$	-0.95	-0.39	-0.84**	-0.38
	(0.64)	(0.27)	(0.32)	(0.26)
$\log(B/y)$	-0.24	0.09	-0.25	0.16
	(0.30)	(0.21)	(0.17)	(0.14)
$\log(\text{spreads})$		-0.50**		-0.24*
		(0.19)		(0.13)
# of Countries	11	9	30	22
Observations	359	148	965	361
$R^2$	0.47	0.52	0.50	0.28

\*  $p < 0.1$ ; \*\*  $p < 0.05$ ; \*\*\*  $p < 0.01$

	Latin America		All Emerging	
	(5)	(6)	(7)	(8)
<b>CBI</b>	2.35**	3.07**	0.03	0.72
	(0.95)	(1.14)	(0.43)	(0.73)
$\log(y)$	-0.96	-0.39*	-0.89**	-0.41
	(0.64)	(0.20)	(0.33)	(0.25)
$\log(B/y)$	-0.23	0.25	-0.24	0.20
	(0.29)	(0.17)	(0.16)	(0.15)
$\log(spreads)$		-0.51**		-0.28**
		(0.18)		(0.11)
dummy	0.07	0.36	0.22**	0.29**
fixed	(0.14)	(0.20)	(0.10)	(0.13)
# of Countries	11	9	30	22
Observations	359	148	962	361
$R^2$	0.47	0.57	0.51	0.33

\*  $p < 0.1$ ; \*\*  $p < 0.05$ ; \*\*\*  $p < 0.01$

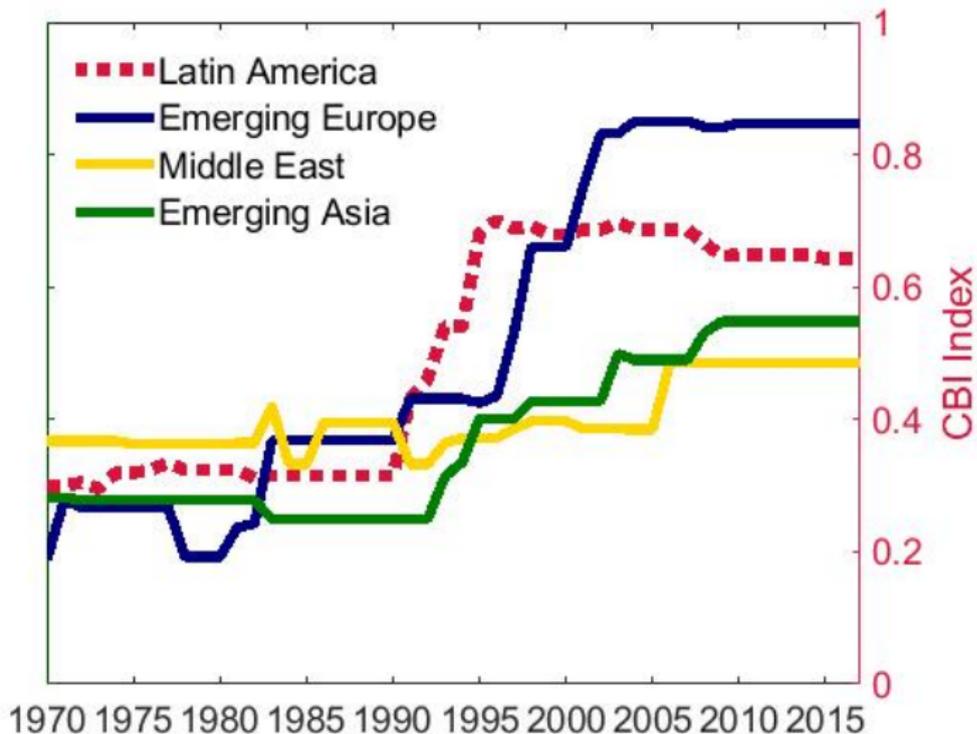
	Latin America		All Emerging	
	(9)	(10)	(11)	(12)
<b>CBI</b>	2.38**	3.62***	-0.12	0.84
	(0.92)	(1.06)	(0.41)	(0.72)
$\log(y)$	-1.41**	-0.65*	-0.82**	-0.37
	(0.59)	(0.31)	(0.35)	(0.29)
$\log(B/y)$	-0.18	0.05	-0.22	0.18
	(0.28)	(0.18)	(0.18)	(0.14)
$\log(\text{spreads})$		-0.45**		-0.24*
		(0.17)		(0.14)
$\log(\text{inflation})$	-0.20**	-0.13*	-0.08	-0.03
	(0.08)	(0.06)	(0.06)	(0.05)
# of Countries	11	9	30	22
Observations	359	148	914	343
$R^2$	0.51	0.57	0.51	0.28

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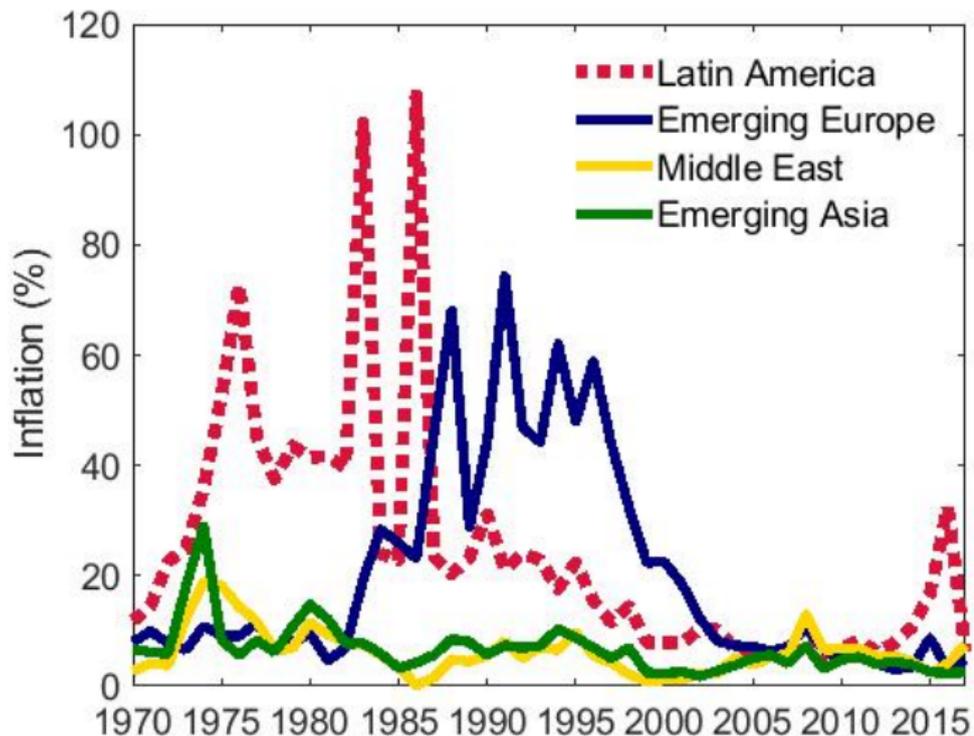
Dependent variable: $\log(A/y)$				
	Latin America (1)	Emerging Europe (13)	Middle East (14)	Emerging Asia (15)
<b>CBI</b>	2.36** (0.96)	0.69 (0.98)	0.33 (0.45)	-1.19* (0.47)
$\log(y)$	-0.95 (0.64)	-1.19** (0.37)	-1.68* (0.74)	-0.65 (0.72)
$\log(B/y)$	-0.24 (0.30)	-0.40** (0.12)	-0.77*** (0.13)	0.26 (0.15)
# of Countries	11	8	5	6
Observations	359	195	172	239
$R^2$	0.47	0.65	0.73	0.82

\*  $p < 0.1$ ; \*\*  $p < 0.05$ ; \*\*\*  $p < 0.01$

# Central Bank Independence by Region [back](#)



# Inflation by Region [back](#)



Dependent variable: $\log(A/y)$				
	Latin America		All Emerging	
	(16)	(17)	(18)	(19)
<b>CBI dummy</b>	<b>0.55</b>		<b>-0.13</b>	<b>0.18</b>
	(0.58)		(0.19)	(0.17)
$\log(y)$	-0.95	-0.25	-0.84**	-0.36
	(0.60)	(0.37)	(0.33)	(0.27)
$\log(B/y)$	-0.27	0.27	-0.25	0.20
	(0.30)	(0.18)	(0.17)	(0.14)
$\log(\text{spreads})$		-0.68*		-0.24*
		(0.30)		(0.13)
# of Countries	11	9	30	22
Observations	370	148	977	361
$R^2$	0.41	0.37	0.49	0.26

\*  $p < 0.1$ ; \*\*  $p < 0.05$ ; \*\*\*  $p < 0.01$

Households receive a stochastic endowment,  $y_t \in Y$ , given by

$$\log(y_t) = \rho \log(y_{t-1}) + \varepsilon_t, \quad \text{where } |\rho| < 1 \text{ and } \varepsilon_t \sim N(0, \eta^2)$$

Households have preferences over consumption given by

$$E_0 \left\{ \sum_{t=0}^{\infty} \beta^t u(c_t) \right\}$$

where  $\beta$  is the hhs discount factor, and  $u(\cdot)$  is inc. and str. concave

Government entities,  $j \in \{M, F\}$ , maximize:

$$E_0 \left\{ \sum_{t=0}^{\infty} (\beta^j)^t u(c_t) \right\}$$

where  $\beta^M = \beta$  represents the monetary authority's discount factor, and  $\beta^F < \beta$  denotes the fiscal authority's discount factor

Risk premium shocks as Bianchi, Hatchondo, and Martinez (2018):

$$m_{t,t+1} = e^{-r^* - (\kappa_t \varepsilon_{t+1} + 0.5 \kappa_t^2 \eta^2)}$$

where  $m_{t,t+1}$  denotes the lender's stochastic discount factor and  $\kappa_t$  is the parameter governing the risk premium shock

- $\kappa_t = 0 \Rightarrow$  lenders are risk neutral
- $\kappa_t > 0 \Rightarrow$  lenders are risk averse
- $\kappa_t$  plays an important role to account for spread levels

The government's recursive problem is given by

$$V^F(s, B, A) = \max_D \left\{ (1 - D)V_r^F(s, B, A) + (D)V_d^F(s, A) \right\}$$

where

$$V_r^F(s, B, A) = \max_{B'} \left\{ u(c) + \beta^F E[V^F(s', B', A')|s] \right\}$$

s.t.

$$c = y + A - B - q^* A' + q(s, B', A')B'$$

$$A' = \hat{A}_r(s, B, A)$$

and

$$V_d^F(s, A) = u(c) + \beta^F (\theta E[V^F(s', 0, A')|s] + (1 - \theta)E[V_d^F(s', A')|s])$$

s.t.

$$c = y^{def} + A - q^* A'$$

$$A' = \hat{A}_d(s, A)$$

Solution: policy functions for default and debt,  $\hat{D}(s, B, A)$  and  $\hat{B}(s, B, A)$

# Central Bank's Problem [back](#)

The central bank's recursive problem in repayment states is given by

$$V_r^M(s, B, A) = \max_{A' \geq 0} \left\{ u(c) + \beta^M E[(1 - D')V_r^M(s', B', A') + (D')V_d^M(s', A') | s] \right\}$$

s.t.

$$c = y + A - B - q^* A' + q(s, B', A') B'$$

$$B' = \hat{B}(s, B, A)$$

$$D' = \hat{D}(s', B', A')$$

and in default states the central bank's value function is given by

$$V_d^M(s, A) = \max_{A' \geq 0} \left\{ u(c) + \beta^M (\theta E[V_r^M(s', 0, A') | s] + (1 - \theta) E[V_d^M(s', A') | s]) \right\}$$

s.t.

$$c = y^{def} + A - q^* A'$$

Solution: policy functions reserves in repayment and default,  $\hat{A}_r(s, B, A)$  and  $\hat{A}_d(s, A)$

The utility function  $u(\cdot)$  is given by

$$u(c) = \frac{c^{1-\sigma}}{1-\sigma}$$

Default cost as in Chatterjee and Eyigungor (2012)

$$\phi(y) = \max\{0, d_0 y + d_1 y^2\}$$

The risk premium shock,  $\kappa$ , follows a two-state Markov process

- values:  $\kappa_L = 0$  and  $\kappa_H > 0$
- transition probabilities:  $\pi_{LH} = 0$  and  $\pi_{HL} > 0$

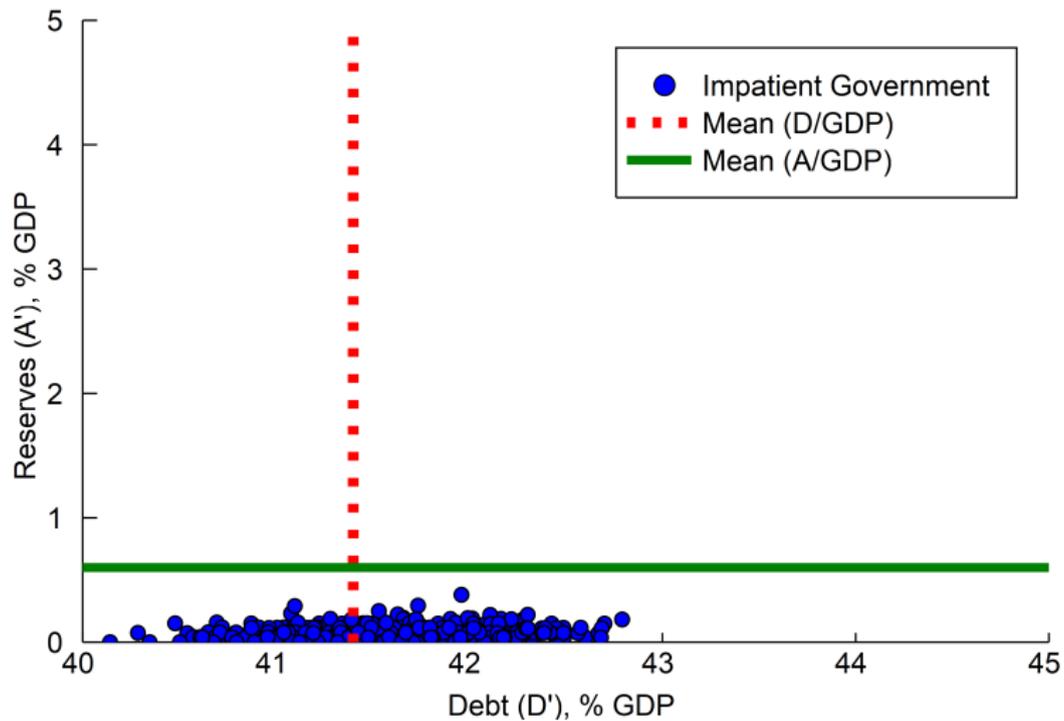
- Sovereign default models usually assume a high degree of impatience to account for political economy aspects in emerging economies
  - ▶ This is a reasonable assumption for the fiscal authority, which depends on the current government and faces short-term political pressures
  - ▶ But it may not be accurate for an independent central bank
  - ▶ Moreover, a high degree of impatience implies a domestic interest rate that is not consistent with the data
- I choose:
  - ▶  $\beta^M$  by matching the domestic interest rate
  - ▶  $\beta^F$  by targeting public debt levels

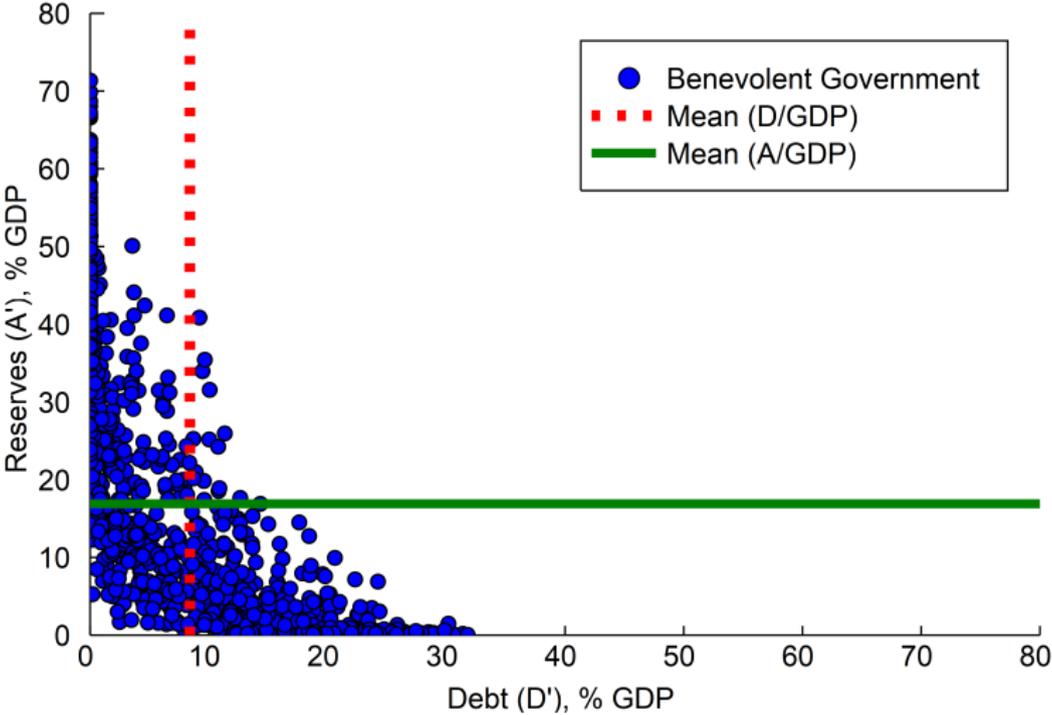
I calibrate the model using data for Mexico from 1994 to 2017

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$\rho$	Auto-correlation of $y$	0.66	Mexico's GDP
$\eta$	Variance of $y$	0.034	Mexico's GDP
$\theta$	Reentry probability	0.11	9 years in default (1982-1990)
$\beta^M$	<b>MA's discount factor</b>	<b>0.966</b>	<b>MX Money Market=3.5%</b>
$\beta^F$	<b>FA's discount factor</b>	<b>0.946</b>	<b>Avg. B/GDP = 44.4</b>
$d_0$	Default cost	-0.81	Avg. spreads = 273bp
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$\kappa_H$	Pricing kernel parameter	5.1	$cor(B/y, y) = -0.1$

The following table reports long-run moments in model simulations

	Data	Two-Gov-Entities
Targeted		
mean ( $B/y$ )	44.4	43.3
mean ( $r_s$ )	2.7	2.5
std. ( $r_s$ )	1.4	1.4
cor ( $B/y, y$ )	-0.1	0.1
Non-targeted		
<b>mean (<math>A/y</math>)</b>	<b>8.7</b>	<b>37.2</b>
cor ( $A/y, B/y$ )	0.6	0.9
cor ( $A/y, y$ )	0.7	0.2
cor ( $r_s, y$ )	-0.6	0.0
cor ( $r_s, A/y$ )	-0.4	-0.1
cor ( $r_s, B/y$ )	0.1	-0.1





- 1 Ergodic distribution for the Alfaro and Kanczuk economy
- 2 Introduce a benevolent social planner and compute welfare gains

	Alfaro and Kanczuk	Two Government Entities	Benevolent Social Planner
mean ( $B/y$ )	42.4	43.6	4.6
mean ( $A/y$ )	0.0	5.1	22.0
Net Debt Position	42.4	38.5	-17.4
% <b>Social Welfare</b>	0.0	1.0	4.2

- ➊ Add long-term debt as in Bianchi, Hatchondo, and Martinez (2018)
  - ▶ two-gov-entities + rollover risk
  - ▶ variance decomposition
- ➋ Add money in the utility function
  - ▶ monetary policy implications
  - ▶ rationalize negative correlation between reserves and inflation