

#### Discussion of

# The state-dependent impact of changes in bank capital requirements J.H.Lang and D. Menno

Mauricio Calani

Banco Central de Chile

Banking and Financial Stability Workshop – Central Bank of Chile September 11, 2024

Disclaimer: The opinions and assessments expressed in this presentation do not necessarily reflect those of the Central Bank of Chile, its

Management, or its Board Members.

- Motivation: Empirical evidence points out to moderate effects on credit of raising CCyB and considerable effects during release
- Research question: How can we rationalize this conflicting evidence?
- Model: Partial equilibrium model of bank credit supply with two OBC
- Findings: Can succesfully generate state-dependent effects

• Given a loan demand schedule, problem of the bank

$$\mathcal{V}(\theta, L, E, L^{A}) = \max_{L', E'} \quad \boldsymbol{d} + \beta \mathbb{E}[V(\theta', L', E', L^{A'})]$$
  
s.t. 
$$E' = E + \pi(\theta, L, E, L^{A}) - \boldsymbol{d}$$
$$E' \ge R' \omega L' \qquad (\chi^{1})$$
$$\boldsymbol{d} \ge \mathbf{0} \qquad (\chi^{2})$$

- Oversimplification of the model (in particular solution for *L*')
- If only capital requirement constraint  $\rightarrow$  optimal to minimize equity funding



• Consider constraint *d* ≥ 0 which implies

$$E' \leq E + \pi$$



- Large positive dividends today
- Positive but small capital headroom



- Large positive dividends today
- Profits tomorrow may reduce capital available. If no issuance, need to deleverage
- Loan decline is actually large
- Better not to give such large dividend ⇒ more voluntary capital!



- A releasable capital buffer can avoid deleverage
- If no bad shock •
- Profit realization is low  $\Rightarrow$  •
- Release of R to accommodate  $\Rightarrow$  •



- If initial condition in 

   with ample voluntary capital, increasing CCyB has moderate effect in credit (pricing channel)
- If initial condition in 

   then increase of CCyB has strong effect in lending
- (AGAIN: lending is endogenous in model))



The paper is really nice

- 1. Simple model but it can speak to several empirical evidence papers. Exploit that
- 2. Is there another way to generate state-dependence? How can we choose?
- 3. Minor questions on performance of the model

- Main contribution is theory, but starts from empirical observation.
- Main reference to Jimenez et al. (2017): Increasing capital in good times has (much) lower effects than releasing in bad times
- Empirical evidence has more to say
  - When capital requirements are raised, banks with smaller capital headroom contract credit more (Gropp et all 2019; Berrospide and Edge 2019; Juelsrud and Wold 2020; Fang et all. 2022; Behn et al. 2024; Bedayo and Galan 2024)

- Main contribution is theory, but starts from empirical observation.
- Main reference to Jimenez et al. (2017): Increasing capital in good times has (much) lower effects than releasing in bad times
- Empirical evidence has more to say
  - When capital requirements are raised, banks with smaller capital headroom contract credit more (Gropp et all 2019; Berrospide and Edge 2019; Juelsrud and Wold 2020; Fang et all. 2022; Behn et al. 2024; Bedayo and Galan 2024)
  - Release during COVID also consistent with lower contraction of credit for banks with smaller capital headroom

(Couiallier et al. 2022, Bedayo and Galan 2024; Mathur et al. 2024, BCBS 2020)

- Main contribution is theory, but starts from empirical observation.
- Main reference to Jimenez et al. (2017): Increasing capital in good times has (much) lower effects than releasing in bad times
- Empirical evidence has more to say
  - When capital requirements are raised, banks with smaller capital headroom contract credit more (Gropp et all 2019; Berrospide and Edge 2019; Juelsrud and Wold 2020; Fang et all. 2022; Behn et al. 2024; Bedayo and Galan 2024)
  - Release during COVID also consistent with lower contraction of credit for banks with smaller capital headroom

(Couiallier et al. 2022, Bedayo and Galan 2024; Mathur et al. 2024, BCBS 2020)

• Gradual adoption can mitigate effect effect

(Mendicino et al. 2020; De Nicolo 2024)

- Main contribution is theory, but starts from empirical observation.
- Main reference to Jimenez et al. (2017): Increasing capital in good times has (much) lower effects than releasing in bad times
- Empirical evidence has more to say
  - When capital requirements are raised, banks with smaller capital headroom contract credit more (Gropp et all 2019; Berrospide and Edge 2019; Juelsrud and Wold 2020; Fang et all. 2022; Behn et al. 2024; Bedayo and Galan 2024)
  - Release during COVID also consistent with lower contraction of credit for banks with smaller capital headroom

(Couiallier et al. 2022, Bedayo and Galan 2024; Mathur et al. 2024, BCBS 2020)

- Gradual adoption can mitigate effect effect (Mendicino et al. 2020; De Nicolo 2024)
- Effect seems to be temporary (2-10q)

(Bedayo and Galan 2024; Cespedes et al. 2024; Jimenez et al. 2017)

- Main contribution is theory, but starts from empirical observation.
- Main reference to Jimenez et al. (2017): Increasing capital in good times has (much) lower effects than releasing in bad times
- Empirical evidence has more to say
  - When capital requirements are raised, banks with smaller capital headroom contract credit more (Gropp et all 2019; Berrospide and Edge 2019; Juelsrud and Wold 2020; Fang et all. 2022; Behn et al. 2024; Bedayo and Galan 2024)
  - Release during COVID also consistent with lower contraction of credit for banks with smaller capital headroom

(Couiallier et al. 2022, Bedayo and Galan 2024; Mathur et al. 2024, BCBS 2020)

- Gradual adoption can mitigate effect effect (Mendicino et al. 2020: De Nicolo 2024)
- Effect seems to be temporary (2-10q)

(Bedayo and Galan 2024; Cespedes et al. 2024; Jimenez et al. 2017)

... and not inconsistent with predictions of this model

This model uses two OBC

$$E' \ge \omega RL' \qquad \qquad \checkmark \qquad (1)$$
$$E' \le E + \pi \qquad \qquad (d \ge 0) \qquad \qquad (2)$$

• OCB (2) : Elaborate on how this model compare to other modeling choices that generate state-dependence?

$$E' \ge \omega RL' \qquad \qquad \checkmark \qquad (1)$$
$$E' \le E + \pi \qquad \qquad (d \ge 0) \qquad \qquad (2)$$

- OCB (2) : Elaborate on how this model compare to other modeling choices that generate state-dependence?
  - Schroth, JME 2021 Uses non-negativity in dividend policy and no-default condition

$$E' \ge \omega RL' \qquad \qquad \checkmark \qquad (1)$$
$$E' \le E + \pi \qquad \qquad (d \ge 0) \qquad \qquad (2)$$

- OCB (2) : Elaborate on how this model compare to other modeling choices that generate state-dependence?
  - Schroth, JME 2021 Uses non-negativity in dividend policy and no-default condition
  - Akinci and Queralto, AEJ:Macro 2022. Explicitly introduces a financial friction a la Gertler Kiyotaki (2010) and endogenous equity issuance (d < 0?). Precautionary motive generates voluntary capital headroom.

$$E' \ge \omega RL' \qquad \qquad \checkmark \qquad (1)$$
$$E' \le E + \pi \qquad \qquad (d \ge 0) \qquad \qquad (2)$$

- OCB (2) : Elaborate on how this model compare to other modeling choices that generate state-dependence?
  - Schroth, JME 2021 Uses non-negativity in dividend policy and no-default condition
  - Akinci and Queralto, AEJ:Macro 2022. Explicitly introduces a financial friction a la Gertler Kiyotaki (2010) and endogenous equity issuance (d < 0?). Precautionary motive generates voluntary capital headroom.
  - Mendicino et al., JF 2024.. Capital requirements are verified by supervisor ex-post. If not met, costly emergency equity injection (costly d < 0?). Also need charter value to deal with limited liability.

$$E' \ge \omega RL' \qquad \qquad \checkmark \qquad (1)$$
$$E' \le E + \pi \qquad \qquad (d \ge 0) \qquad \qquad (2)$$

- OCB (2) : Elaborate on how this model compare to other modeling choices that generate state-dependence?
  - Schroth, JME 2021 Uses non-negativity in dividend policy and no-default condition
  - Akinci and Queralto, AEJ:Macro 2022. Explicitly introduces a financial friction a la Gertler Kiyotaki (2010) and endogenous equity issuance (d < 0?). Precautionary motive generates voluntary capital headroom.
  - Mendicino et al., JF 2024.. Capital requirements are verified by supervisor ex-post. If not met, costly emergency equity injection (costly d < 0?). Also need charter value to deal with limited liability.
- These models can generate voluntary capital and large crisis with standard shocks, can they generate asymmetric effects of CCyB?

#### 3. Minor issues

- Proposition 2: in the absence of an equity issuance constraint, equilibrium loans respond to changes in bank capital requirement through a pricing channel
  - If d unconstrained, banks can always go to the market to raise new equity. Because both E' and L' are choice variables

#### $E' \ge \omega RL'$

• We know *E* can be difficult to adjust. Is this modeling assumption too crucial? what changes with "sticky" equity?

#### 3. Minor issues

- Proposition 2: in the absence of an equity issuance constraint, equilibrium loans respond to changes in bank capital requirement through a pricing channel
  - If d unconstrained, banks can always go to the market to raise new equity. Because both E' and L' are choice variables

#### $E' \ge \omega RL'$

- We know *E* can be difficult to adjust. Is this modeling assumption too crucial? what changes with "sticky" equity?
- Quantitative predictions
  - Benchmark model: 0.5% RWA voluntary capital, "q-event" every 12.5 years and Pr(d = 0) = 0.3.
  - Voluntary capital can be a lot higher —> Can the model accommodate frequency of q-events and empirical frequency of zero dividends?

#### **Final comments**

- Useful and timely paper. Enjoyed it very much.
- This paper convinces me that our models for capital requirements need to consider dividend-policy and constraints
- This paper provides a tractable and intuitive framework to motivate key implementation ideas: graduality, size of increases, timing of increase/release.
- I hope I helped polish the distinguishing aspects for publication.
- Good luck in publication :)



#### Discussion of

# The state-dependent impact of changes in bank capital requirements J.H.Lang and D. Menno

Mauricio Calani

Banco Central de Chile

Banking and Financial Stability Workshop – Central Bank of Chile September 11, 2024

Disclaimer: The opinions and assessments expressed in this presentation do not necessarily reflect those of the Central Bank of Chile, its

Management, or its Board Members.